

DECLASSIFIED
Authority NLE 2011-53 #2
By MMK NLDDE Date 1-31-13

Brief for Discussion
With the President

ARA:KRG
9/10/60

SUBJECT: Sixth Report to the President by the President's Board of Consultants on Foreign Intelligence Activities, dated May 24, 1960 (Recommendation on "Duplication")

1. The subject report of the Hull Board included the following comments and recommendation:

"Duplication"

"We continue to be concerned over the growing evidence of unnecessary duplication of effort in the collection, analysis, interpretation, production and publication of foreign intelligence data. We believe that there is a continuing trend on the part of several member agencies of the Intelligence Community, particularly in the Department of Defense, to develop separate and duplicative capabilities in areas which should be handled on a joint, common concern basis under the auspices of the USIB. We believe that this situation can be corrected readily by the exercise of a greater coordination role on the part of the Director of Central Intelligence and by a more complete implementation of the several recommendations which we have made to you previously on matters pertaining to the integration, coordination and direction of the foreign intelligence effort."



2. Before taking action on this recommendation, the President asked that comments thereon be obtained from the responsible agencies. Their views have now been furnished in a memorandum from the DCI dated July 22, 1960, and in a memorandum from the Assistant to the Secretary of Defense (Special Operations) dated September 8, 1960.

3. Comments of the DCI: Member agencies of the intelligence community are making a steady effort to eliminate unnecessary duplication in the areas of intelligence activities pertaining to collection, analysis, interpretation, production and publication. As evidence of this effort, the DCI cites the following:

a. Publication of intelligence materials is being steadily policed by the intelligence agencies with a resultant reduction of unnecessary periodicals. An Ad Hoc Committee on Publications of USIB has conducted a study and has furnished two reports to the Hull Board, and a further study is under way on the feasibility of one daily intelligence periodical for Washington users.

b. Coordination of COMINT and ELINT activities has been furthered through the efforts of USIB subcommittees.

c. In the area of Clandestine Collection, the USIB Committee on Critical Collection Problems has contributed to the elimination of unnecessary duplication by an examination of highly sensitive information on all phases of such collection. As a result, the intelligence community has been able to focus its attention and concentrate its resources on the most accessible and productive targets.

d. In addition, the DCI is hopeful that the elimination of unnecessary duplication will be furthered through the efforts of the Joint Study Group which was recently established by the DCI with Presidential approval to examine the entire field of coordination in the intelligence community. (The Joint Study Group began its study on July 18 and is scheduled to report to its principals on December 15, 1960, under a directive to concentrate primarily on "organizational and management aspects" of intelligence activities, with particular attention to procedures for avoiding unprofitable duplication in the handling of intelligence requirements and in the use of intelligence resources.)

e. The DCI recommends that he furnish a report in this matter within 6 months. He assures that meanwhile he is keeping constant pressure on the implementation of the various Presidentially - approved recommendations of the Hull Board (pertaining to the integration, coordination and direction of foreign intelligence activities).

4. Comments of the Assistant to the Secretary of Defense for Special Operations (General Erskine):

a. Within Defense, the Office of Special Operations serves as the focal point for the management of intelligence programs. The Assistant to the Secretary for Special Operations meets frequently with the Service Intelligence Chiefs on intelligence matters concerning the intelligence community, including any unnecessary duplication of effort in the collection, analysis, interpretation, production and publication of foreign intelligence data. (In the Hull Board recommendation, previously quoted, attention was drawn to a continuing trend on the part of intelligence agencies, particularly in Defense, to develop separate and duplicative capabilities in areas which should be handled on a joint, common-concern basis under auspices of the USIB.) Among the examples of the coordination effort in Defense which are cited by the Assistant to the Secretary are the following:

1. In the ELINT area, actions have been taken by NSA to establish standards for all aspects of U. S. ELINT operations including acquisition, data handling and flow, technical support, classification, and quality control. The Pacific Direct Support Processing Center in Japan "now serves the total community" through the processing and analysis of operational ELINT (mostly radar order of battle) in the Pacific Area -- and "consideration is being given" to a reorganization of the ELINT processing center along similar lines.

↑ in Europe



2. Clandestine collection activities under the direction of Assistant Chief of Staff, Intelligence, USAF, have been reviewed and either cancelled or forwarded to CIA for assumption of operational control under CIA responsibility for clandestine intelligence collection. (The Assistant to the Secretary states that no reply has been received by Air Force in the case of two clandestine collection projects which were referred to CIA in February and March, 1960, with requests that CIA assume operational control.)

3. Actions by the Army Chief of Staff for Intelligence to reduce duplication have included (a) the discontinuance of the Army Weekly Military Digest (b) the elimination of the Daily Intelligence Bulletin (c) a production control program including an annual Production Schedule listing all finished intelligence projects (d) the institution of quarterly reviews of production programs and establishment of coordinated production schedules among the Army Technical Services (e) the initiation of an annual Army Programming Conference to consolidate and integrate Army production of finished intelligence, and (f) the establishment of a Requirements and Coordination element to eliminate the duplication of Army collection requirements and to insure that requirements are coordinated with other intelligence agencies and levied as appropriate on Army or other collectors.

4. Also, the Assistant to the Secretary of Defense for Special Operations points out that he is serving on the Joint Study Group, previously referred to, which is addressing itself to problems which include duplication of effort in the field of intelligence.

RECOMMENDED PRESIDENTIAL ACTION

5. Based on the comments of the DCI and the Assistant to the Secretary of Defense, as summarized herein, it appears that only a bare beginning has been made to meet the objective of this Hull Board recommendation which calls for the elimination of separate and duplicative effort on the part of intelligence agencies, particularly within Defense.

6. Accordingly, it is suggested that the President be briefed on the highlights of the subject recommendation and the comments thereon by the DCI and Defense, and that the President approve the following action:

Noted the memoranda submitted to the Executive Secretary, NSC, by the Director of Central Intelligence under date of July 22, 1960, and by the Assistant to the Secretary of Defense (Special Operations) under date of September 8, 1960, concerning the subject recommendation, and requested that (a) the Director of Central Intelligence furnish to the President on January 6, 1961, and semiannually thereafter, a report on the action taken to eliminate unnecessary duplication of effort in the collection, analysis, interpretation, production and publication of foreign intelligence data by member agencies of the intelligence community, including those in the Department of Defense, and (b) that the above mentioned memoranda of July 22 and September 8, 1960, be referred to the President's Board of Consultants on Foreign Intelligence Activities for consideration in the light of the subject recommendation and for the submission of any further comment thereon to the President as may be deemed appropriate.

