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September 12, 1960

Second Report of Working Group
to Committee of Principals on
Preparations for Resumption of
Nuclear Test Negotiations.

During the past week, consultations have been conducted with a UK delegation consisting of both political and technical representatives on preparations for resumption of the nuclear test negotiations in Geneva on September 27. In the course of these staff level consultations, agreement was reached on an ad referendum basis on the following general course of action upon resumption of the Geneva negotiations:

1. Pursuant to the recent discussions in London we will advance the position at an early appropriate time after resumption of negotiations that the moratorium referred to in the Eisenhower-Macmillan communique of March 29 be effective upon treaty signature for the remaining portion of the two year seismic research program (which will begin when announced by the US) plus a period of three months to review results of the program. It was understood that the reference to a US announcement in the foregoing formula would not preclude tripartite announcement of a joint program as the starting point of the moratorium if early agreement on such a program could be achieved.
2. We will upon resumption press for a resolution of the complex of technical issues relating to the number and location of control posts, the phasing of installation of control posts, the number of inspections, the treaty article on on-site inspections, and Annex I on the Detection and Identification System.

The US and UK delegations will respond to Soviet phasing proposals along lines indicated in the attached table (TAB A), and, in this connection, will reaffirm their previous proposals for 21 control posts to be installed in the Soviet Union during the first phase. To achieve the earliest possible capability for on-site inspection in the Soviet Union, we will seek to schedule the installation of control posts within phase I so as to provide a location capability within the first two years. This will involve subdividing phase I into two periods of two years each and installing at least eight control posts in the USSR during the first period.

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By MMK NLDDE Date 10/28/11

On the basis of both technical and political considerations, it was decided that a comparable number of on-site inspections should be proposed in the US, UK and USSR respectively. It was agreed the Western delegations would support the figure 20 to be written into the treaty article already tabled as the initial inspection quotas for the US, UK and USSR, subject to the review provisions contained in that article and elsewhere in the treaty. The US delegation on an ad referendum basis also proposed for UK consideration a formula relating the number of inspections to the number of events which occur during the year. We would propose that within a floor of 2 and a ceiling of 20 inspections in any given year that 20% of all eligible events which actually occur be subject to inspection.

3. Pending further consultations and decisions regarding the dates and arrangements under which the US will conduct its first nuclear detonation in connection with project VELA we should reaffirm our readiness to proceed on the basis of the safeguards proposal advanced July 12 and reaffirm the white House statements of December 29 and May 7 regarding nuclear explosions. We will likewise press for Soviet acceptance and lay the groundwork by full explanations in the conference for public understanding of the necessity for the program of seismic research we have proposed.

4. The US delegation will press informal negotiations outside the conference on the package of organizational issues authorized in NUSUP 963 (TAB B), to determine the price the Soviets would be willing to pay for a 4-4-3 parity arrangement in the Control Commission. A separate instruction will be prepared on handling this question if the Soviets raise the informal proposal in the conference.

5. Agreement was reached with the UK on a definition of nuclear detonations involving a one ton lower limit.

6. A detailed technical briefing on developments relating to the high altitude question was presented by ARPA, and alternative methods for dealing with this question were discussed from a technical standpoint without attempting to reach conclusions.

7. It was agreed that barring unforeseen developments no further US-UK consultations would be necessary until the delegations reassemble in Geneva.

Unless the Committee of Principals desires to give further consideration to the foregoing positions, the delegation will be guided by them.

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Control Post Phasing

USSR
 U.S.
 U.K.
 AND USSR
 Oceanic Islands (U.S./U.K.)
 Ships (Northern Hemisphere)
 Australia
 Asia (non-USSR)
 Europe
 North America (non-U.S.)
 Africa
 South America (Northern Hemisphere)
 Antarctica

	Original U.S.			Proposed U.S.			USSR	
	Phase	Phase	Phase	Phase	Phase	Phase	Phase	
	I	II	III	I	II	III	I	III
	21	--	--	21 20	--	--	15	--
	11	--	--	11	--	--	11	--
	1	--	--	1	--	--	1	--
	12	25	24	20 21	17	24	20	24
	2	5	3	10	--	--	10	--
	--	2	5	0	2	5	7	--
	--	18	--	--	18	--	0	12
	--	3	--	--	3	--	0	0
	--	12	--	--	12	--	2	0
	--	13	3	2 (?)	11 (?)	3	2	6
	--	6	10	0	6	10	0	6
	--	--	4	--	--	4	0	3
Totals	47	84	49	65	69	46	68	55
								57



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Sept 7, 1960